

# Division of Rehabilitation & Liquidation

FLORIDA DEPARTMENT OF FINANCIAL SERVICES

**2023-2024**  
ANNUAL REPORT



# DIVISION OF REHABILITATION & LIQUIDATION

## Mission Statement

Manage receiverships to maximize value to claimants and the public.

## Vision Statement

The Division's vision is to be a recognized and respected leader in the efficient administration of insurance receiverships.

## VALUE STATEMENTS

### Service

The Division's long and continuing tradition of public service is supported and sustained by a highly skilled and diverse workforce that responds rapidly and successfully to changes.

### Teamwork

The Division promotes and reinforces a corporate perspective and challenges its employees to work cooperatively across internal and external organizational boundaries.

### Excellence

The Division strives for continuous improvement, believing that competence, reliability, efficiency, and effectiveness are keys to excellence.

### Accountability

As an organization and as individuals, the Division accepts full responsibility for our performance and acknowledges our accountability for the ultimate outcome of all that we do.

### Diversity

Capitalizing on the varied experiences of its workforce is key to the Division's continued success.

### Integrity

The Division performs its work with the highest sense of integrity which requires the agency to be, among other things, honest and fair. Integrity is measured in terms of what is right and just, standards to which the Division is committed.

### Innovation

The implementation of ideas into new or improved processes, services, and systems is fundamental to the Division's continued success.

# Jimmy Patronis

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## Message from the Chief Financial Officer

It is with genuine pleasure that I present the 2023-2024 Annual Report for the Florida Department of Financial Services' Division of Rehabilitation and Liquidation (Division). It highlights a year of significant achievements and ongoing commitment to the effective management of insurance receiverships in Florida. During the past year, the Division oversaw 14 insurers in receivership, successfully recovered over \$208 million, and distributed \$206 million to guaranty associations for the processing of claims. These accomplishments were made possible through diligent management of real estate assets, the recovery of outstanding receivables, and marshalling other assets owed to the insurance companies.

During the 2023-2024 Fiscal Year, the Division focused on addressing emerging receivership challenges. Key areas of focus included legislative planning, claims modernization, expanding our contract provider network and workforce, and developing robust partnerships with essential stakeholders and national organizations. These efforts aimed to enhance the Division's ability to manage the complexities of each receivership and meet Florida's evolving needs.

This annual report underscores the Division's resilience and dedication in a challenging insurance environment. Our success reflects the hard work and commitment of our team. For more details regarding the Division's activities, please visit us at [www.MyFloridaCFO.com/division/receiver](http://www.MyFloridaCFO.com/division/receiver).

Thank you.

A handwritten signature in blue ink that reads "Jimmy Patronis". The signature is fluid and cursive, with the first letters of the first and last names being capitalized and prominent.

Jimmy Patronis  
Chief Financial Officer  
State of Florida

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# Division Overview

The Division is divided into seven functional areas (see Figure 1), each led by a senior manager who reports to the Division Director or the Assistant Division Director. As of June 30, 2024, the Division had seventy-five (75) positions.

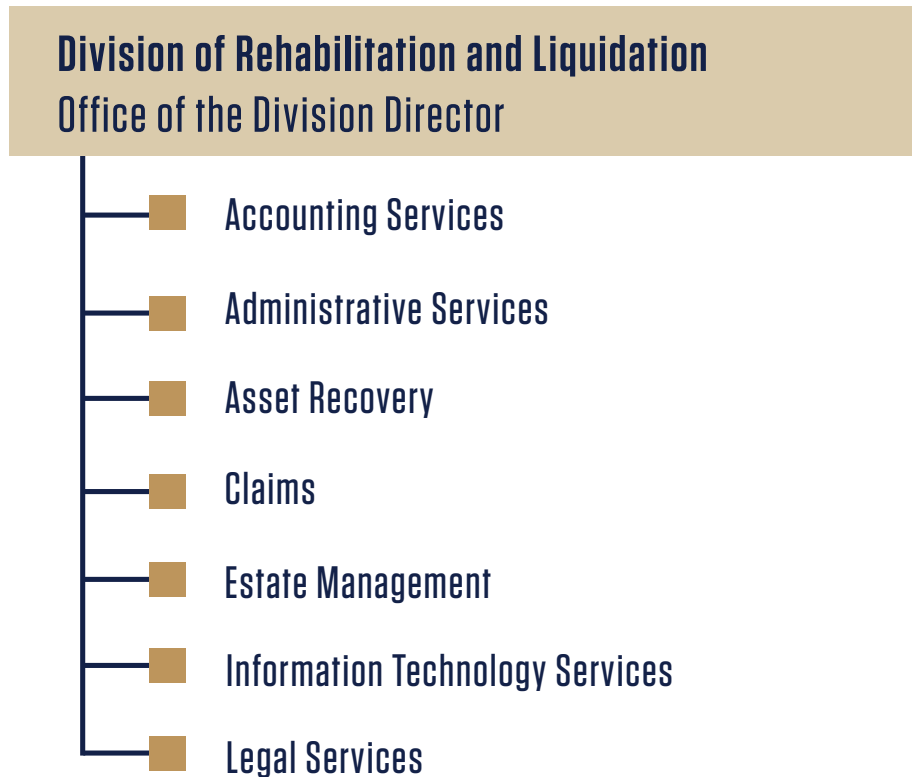


Figure 1

*Division of Rehabilitation and Liquidation  
Organizational Structure in 2023-2024*

## Role of the Division

The Office of Insurance Regulation (“OIR”) authorizes insurance companies to operate in state of Florida and monitors the products, activities, and financial health of the companies. When an insurance company becomes financially impaired or insolvent, it is exempted from federal bankruptcy jurisdiction and subject to state laws regarding receivership. A receivership is the legal process by which the affairs of an insurance company are administered by a court appointed entity for purposes of rehabilitation or liquidation. Under Florida law, the Second

Judicial Circuit Court in Leon County, Florida, (commonly referred to as the “Receivership Court” or the “Court”) has jurisdiction over insurance receivership matters. When OIR determines that an insurance company domiciled in Florida is impaired or insolvent, it refers the company to the Florida Department of Financial Services (“Department”) for the initiation of receivership proceedings. The Receivership Court appoints the Department as the Receiver for insurers placed into receivership in Florida. The role of the Division of Rehabilitation and

## Division of Rehabilitation & Liquidation 2023-2024 Annual Report

Liquidation (“Division”) is to administer the receiverships on behalf of the Department and protect policyholder’s and claimant’s interests. The Division plans, coordinates, and directs the affairs of the companies placed into receivership for purposes of carrying out the rehabilitation or liquidation order.

In rehabilitation, the Division implements a plan that aims to return the insurance company to the marketplace. Major tasks associated with a rehabilitation include taking control of and protecting property and assets of the insurer, conducting the business of the insurer, and formulating a plan to address the causes and conditions necessitating the receivership. The rehabilitation is successful when the insurance company meets the solvency criteria set forth in the Florida Insurance Code and the Receivership Court finds the causes that required the receivership have been corrected. The Court then enters an order discharging the Department from its duties and closes the rehabilitation receivership.

In liquidation, the insurance company is closed, outstanding policies are cancelled by court order, and the process of collecting and selling the company’s assets begins. The goal of liquidation is to use the money acquired from selling the company’s assets to pay off the company’s debts and outstanding insurance claims. Major tasks associated with a liquidation order include collecting, marshaling, and liquidating assets, identifying and paying claims according to their prescribed class, distributing assets to claimants and guaranty associations, and responding to consumer inquiries about the receivership process.

### Core Processes

The core processes of the Department, acting via the Division as Receiver under the direction and supervision of the Receivership Court, are illustrated in Figure 2. The process starts when the Receivership Court orders an insurance company into receivership for purposes of rehabilitation or liquidation. The most fundamental and primary

process is to implement “Company Control”. In this process, the Division as Receiver will immediately take physical control and possession of the company’s assets, offices, books, records, and any other property identified. The Division attempts to determine the true financial status of the company. Under an order of rehabilitation, the Division seeks to identify and remedy the problems that resulted in the commencement of the receivership. Efforts are made to develop a Rehabilitation Plan which can include acquiring new funds, merging with other companies, selling parts of the business, hiring new management, or exercising other remedial steps. All such activities are subject to scrutiny and final approval by the Receivership Court.

If rehabilitation is not possible, or is unsuccessful, the Division will petition the Receivership Court for a Liquidation Order. The Division then starts the “Company Asset Recovery and Asset Management” process, which involves marshaling all available assets and determining all liabilities of the company to ascertain the net value of the estate. During this phase, the Division will control and process all the business functions of the company in receivership and will recover company assets. Often, the Division needs to file litigation proceedings to secure, pursue and collect the assets of the company.

“Claims Processing” begins right away when notification of the company’s liquidation is provided to all those with an interest in the estate, including policyholders, creditors, and guaranty associations. Claims in the estate are received and evaluated by the Division. One or more guaranty associations may be triggered and will be intricately involved in this stage by directly paying return premium and covered claims to the policyholders. A great deal of communication and cooperation is required between the Division and the guaranty associations. The distribution of payments to claimants by the Division are dependent on the availability of funds in the receivership estate, on the claim evaluation, and after obtaining approval from the Receivership Court.

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Following the final distribution of money to claimants, legal pleadings are filed that ultimately lead to the discharge of the company from receivership. It is during this “Company Discharge” process that the Division prepares and files the unclaimed property reports and final financial reports for the estate. The time required to close a receivership proceeding is

largely determined by the amount and complexity of the assets to be monetized and the ability of the Division to make a final determination of an estate’s liability. The company discharge phase is complete when the Receivership Court issues an order discharging the Department from all duties, obligations, and liabilities in the administration of the receivership.

CORE PROCESS	PRIMARY TASKS
Company Control	<ul style="list-style-type: none"><li>• Identify, secure and control company assets</li><li>• Manage business functions</li><li>• Implement receivership plan</li></ul>
Company Asset Recovery and Asset Management	<ul style="list-style-type: none"><li>• Collect and liquidate all company assets</li><li>• Pursue litigation as necessary to collect assets</li><li>• Maximize assets returned to receivership</li></ul>
Claims Processing	<ul style="list-style-type: none"><li>• Acquire claimant information</li><li>• Proof of Claims processing (<i>liquidation only</i>)</li><li>• Guaranty association claim processing (<i>liquidation only</i>)</li><li>• Claims evaluation (<i>liquidation only</i>)</li><li>• Interim distributions/ payment of available funds on allowed claims (<i>liquidation only</i>)</li><li>• Early Access distributions (<i>liquidation only</i>)</li></ul>
Company Discharge	<ul style="list-style-type: none"><li>• Determination of final financial accounting</li><li>• Final distribution of available funds on allowed claims (<i>liquidation only</i>)</li><li>• Unclaimed property reporting (<i>liquidation only</i>)</li><li>• Destruction of non-permanent company records (<i>liquidation only</i>)</li></ul>

Figure 2 Division’s Core Processes

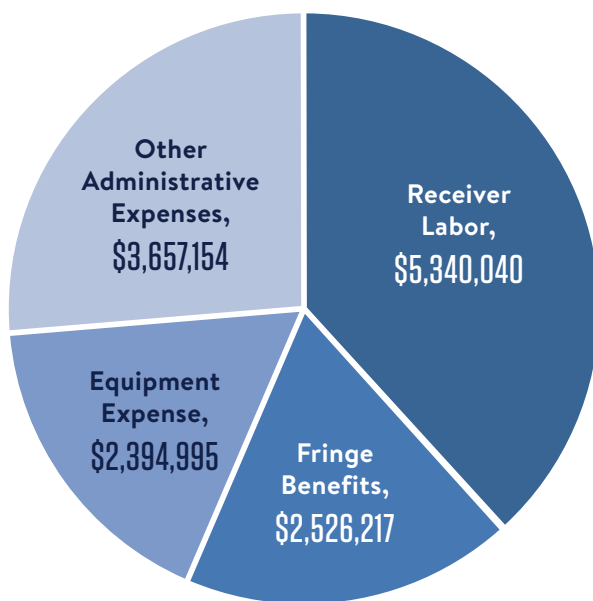
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## Division Funding

The Division's overall cost of managing receiverships is paid by the assets from the estates that are in receivership and are supplemented by funds from the state. The Division maintains staff that is paid from receivership funds. This staffing structure allows the Division to engage in strategic initiatives that modify the size and/or scope of its operations in response to the fluctuations in receiverships. Figure 3 displays the Division's Receivership Budget for the 2023-2024 fiscal year.

The Division's state budget is funded from the Insurance Regulatory Trust Fund. The state budget supports one state position, infrastructure, and certain technological needs that benefit receivership estates. For the 2023-2024 fiscal year, the Division's operating state budget was \$1,371,054. Figure 4 provides an overview of the information.

**Receivership Budget**  
**FY 2023-2024: \$13,918,406**

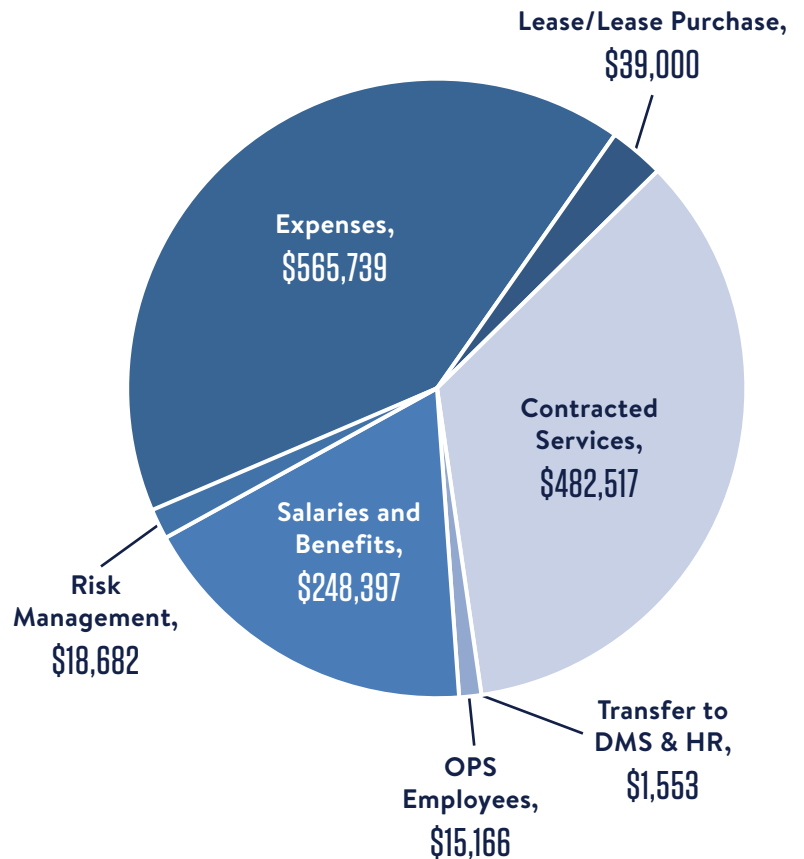


*Other Administrative Expenses include employee welfare expenses, travel expenses, administrative expenses, professional services, depreciation expenses, rent expenses, financial expenses, and tax expenses.*

**Figure 3**

*Division's Receivership Budget FY 2023-24*

**State Budget**  
**FY 2023-2024: \$1,371,054**



**Transfer to DMS & HR, \$1,553**

**Figure 4**

*State Budget FY 2023-24*



# General Information

Companies In Receivership - Last Five Fiscal Years (by Lines of Business) 2020-2024

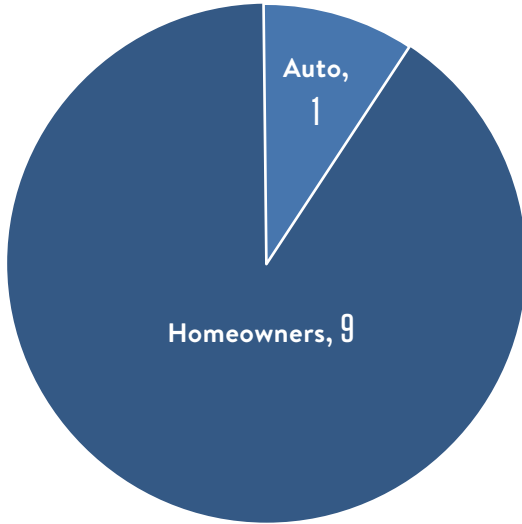


Figure 5

*Companies Entering Receiverships - 2020-2024 (by Line of Business)*

Companies in Receivership by Lines of Business as of June 30, 2024

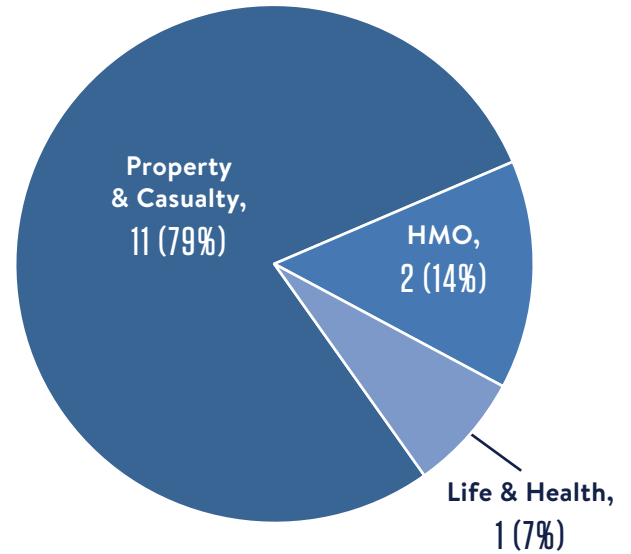


Figure 6

*Companies in Receivership by Lines of Business as of June 30, 2024*

### Factors Contributing to Insolvency

- Under the supervision of the Receivership Court and pursuant to section 631.156, Florida Statutes, the Department conducts an investigation to determine the causes of insolvencies. The Department hires a forensic accounting firm to perform the investigation or completes the process internally for low-asset estates. Details of the investigation's findings are summarized in a report called the Final Insolvency Report. Pursuant to section 631.398(3) (a), Florida Statutes, the report contains information related to the history and causes of an insolvency, including the business practices of the insurer which led to its insolvency. The report is published no later than the conclusion of the domestic insurer's insolvency proceeding. Over the course of the last five fiscal years, the Division has closed five estates that were opened in 2002, 2011, 2014, and 2018.

The Final Insolvency Reports identified the following factors as contributors to the insolvencies of these estates:

- Inadequate capitalization or asset deterioration
- Improper management
- Insufficient claim reserves
- Inappropriate transactions with affiliates or subsidiaries
- Change in business conditions
- Reinsurance market issues
- Seizure of pledged assets
- Overstated deferred tax assets
- Improper accounting treatment

# Accomplishments and Significant Events

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## Division Highlights

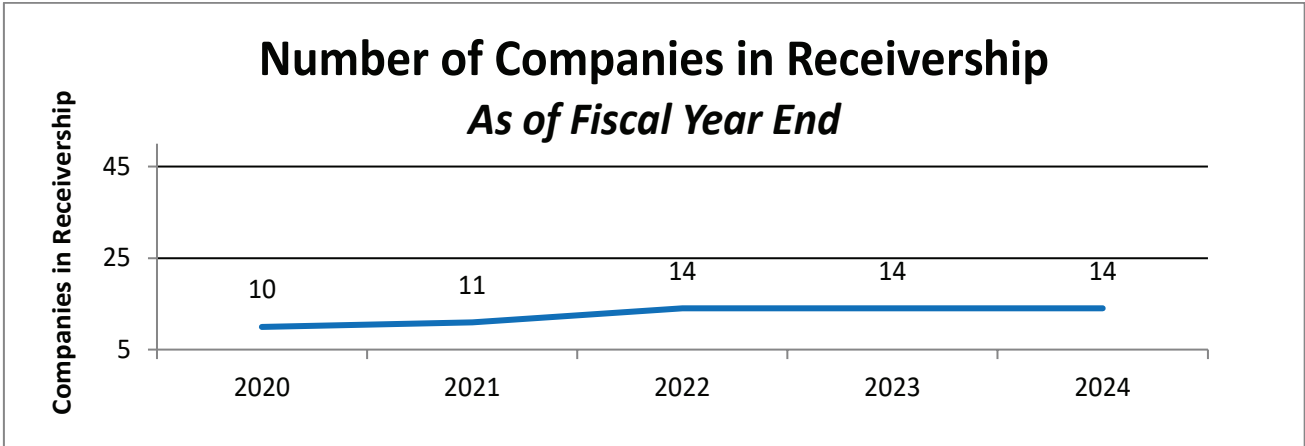
During the 2023-2024 fiscal year:

- The Division administered a total of 14 companies in liquidation and one compensation fund in dissolution.
- The Division distributed \$206 million in early access distributions to guaranty associations from seven estates.
- The Division responded to 8,036 consumer inquiries.
- To facilitate distribution, the Division mailed 19,485 Proof of Claim (POC) forms, processed 4,607 submitted POCs, evaluated 94,599 claims, mailed 3,279 Notices of Determinations, processed 1 filed objection, resolved 1 filed objection, processed 7 requests for an assignment of claim, and set up 6,712 new and reopened claims.
- The Division adjudicated 79,587 policyholder return premium claims totaling \$56.2 million and referred those claims to the appropriate state guaranty associations.
- The Division recovered \$176.5 million in assets from reinsurance, sale of properties owned by the insurers, other non-litigious methods and approximately \$32.4 million in assets through litigation.
- Additionally, through Special Deputy Receivers, 110 POCs have been processed, 220 new and reopened claims set up with \$20.7 million<sup>1</sup> in recoveries and \$38.4 thousand in returned premium claims referred to the appropriate state guaranty associations.
- Pursuant to section 631.398(3)(b), Florida Statutes, the Department successfully published 10 initial, annual, and final reports of the history and causes of insolvencies to aid in the detection and prevention of insurer insolvencies or impairments in Florida. The reports were completed by the statutorily assigned deadlines and published on the Division's website.

<sup>1</sup>\$4.4 million of the reported recoveries were received as a result of a commutation with the Florida Hurricane Catastrophe Fund. These funds were forwarded to the Florida Insurance Guaranty Association.

# Receiverships Opened and Closed During the Fiscal Year

There were no receiverships opened or closed during the fiscal year.



**Figure 7** *Number of Companies in Receivership – Last Five Fiscal Years*

## Distributions

The following list provides additional information about the Court ordered distributions to guaranty associations during the 2023-2024 fiscal year:

Early Access Distributions		
American Capital Assurance Corp.	December 2023	\$2,270,213
Gulfstream Property & Casualty Insurance Co.	December 2023	\$8,026,467
St. Johns Insurance Company	December 2023	\$18,314,459
Southern Fidelity Insurance Company	December 2023	\$54,372,715
Gulfstream Property & Casualty Insurance Co.	May 2024	\$2,385,232
St. Johns Insurance Company	May 2024	\$6,176,172
Southern Fidelity Insurance Company	May 2024	\$50,541,298
FedNat Insurance Company	May 2024	\$63,965,730
<b>TOTAL DISTRIBUTIONS</b>		<b>\$206,052,286</b>

### Early Access

When deemed appropriate, section 631.397, Florida Statutes, allows the Division to advance funds to guaranty associations for the administration and payment of covered claims. These advances are referred to as early access distributions and must be approved by the Receivership Court. Twice a year, an analysis of all estates to determine possible early access distributions is performed to maximize the amount distributed while taking care to reserve enough of the estate's assets to cover the expected claims distributions to non-guaranty association claimants and the costs related to claims administration, asset recovery, and pending litigation.

There is a benefit to the public when the Division makes early access distributions to the guaranty associations. Each dollar the Division supplies to the guaranty associations for claims administration and payment is a dollar that the guaranty associations will not have to assess their member insurers. This, in turn, helps hold down the cost of policies to the insurance buying public by not having a portion of an assessment reflected in premiums charged to the policyholders.

The assessment processes of the Florida Insurance Guaranty Association, Inc. ("FIGA") helps to illustrate how the early access distributions ultimately help the insurance buying public. Pursuant to section 631.57(3)(a), Florida Statutes, FIGA is required to secure funds necessary for the payment of covered property and casualty claims and to pay the reasonable costs of claims administration as necessary, and to levy assessments against its member insurers. Pursuant to

this law, the assessments levied against each insurer are limited to 2% of annual written premiums with an option for an additional emergency assessment also limited to 4% annually. When assessments are made, insurers may recoup their portion of the assessment from their policyholders as a part of their policy premium, under section 631.64, Florida Statutes. Similar statutory requirements for assessment against the members of Florida's other guaranty associations are found in the following laws:

- Section 631.718, Florida Statutes, establishes the assessment authority of the Florida Life and Health Insurance Guaranty Association ("FLAHIGA");
- Section 631.819, Florida Statutes, establishes the assessment authority of the Florida Health Maintenance Organization Consumer Assistance Plan ("FHMOCAP"); and
- Section 631.914, Florida Statutes, establishes the assessment authority of the Florida Workers' Compensation Insurance Guaranty Association, Inc. ("FWCIGA").

The early access distributions which the Division pays the guaranty associations reduces the amount the guaranty associations assess their members. In the 2023-2024 fiscal year, the Division distributed \$206 million in early access distributions to guaranty associations.

## Appendix A

# History of the Division

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The need for a specialized program to handle the duties of a Receiver for troubled insurance companies began to emerge in 1957. In November of that year, Alabama General Insurance Company, a fire and casualty insurance company, was found to be insolvent and a state agent was needed to act as Receiver to protect the assets of all parties who had an interest in the estate. For the next 10 years, the duties of Receiver for troubled and insolvent insurance companies fell on five employees under the direction of the General Counsel at the Florida Department of Insurance (“DOI”).

During those 10 years, DOI was named Receiver for 15 more insurance companies. As the trend of insurance companies entering receivership continued to grow, Insurance Commissioner Broward Williams asked the 1967 Legislature for additional staff to manage the receiverships. The legislature approved 13 new positions, one of which was an attorney position. The addition of the attorney position paved the way for the staff to be separated from the Office of General Counsel. Commissioner Williams administratively created the Division of Rehabilitation and Liquidation in 1967 as recorded in the Florida Administrative Code, Chapter 4-38.13. It has operated as a separate division since September 1967. Tom Waddell became the Division’s first Director effective September 1, 1967 (see Table A for a listing of all Division Directors). Chapter 4-38.003 of the Florida Administrative Code officially provided for the Division of Rehabilitation and Liquidation in 1975. The Division’s Miami Office was established in 1989, primarily as a result of multiple insolvencies in that region.

A receivership employment system was developed in the early years of the Division to provide managers with greater flexibility in staffing according to workload. Administrative costs to maintain a receivership staff were funded, as today, from the assets of the insolvent estates.

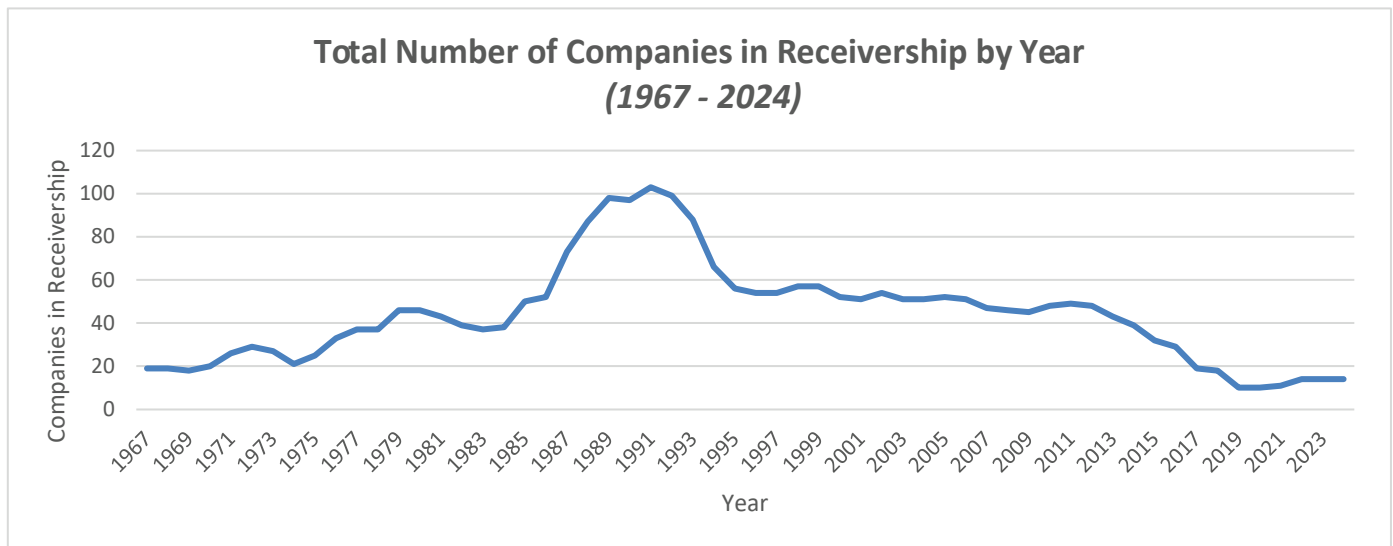
The 1970 Legislature created the first of four guaranty associations, which are separate from state government, to ensure that money is available to pay outstanding claims when an insurance company no longer can meet its contractual obligations. Chapter 631, Florida Statutes, mandates examination and regulatory oversight of each guaranty association by the Department. Please see Appendix C of this report for the name, purpose, and contact information of all guaranty associations in Florida. Under current state law, only the Receivership Court’s Order of Liquidation triggers action by the guaranty associations. There is no guaranty association intervention under the Court’s Order of Rehabilitation. Please refer to Appendix B, Summary of Rehabilitation v. Liquidation, for more information about activities that occur when an insurance company is in rehabilitation or liquidation. Most licensed insurance companies are covered by one of the guaranty associations. Some exceptions are title insurance companies, warranty companies, continuing care retirement communities (“CCRCs”), multiple employer welfare arrangements (“MEWAs”), and bond companies. The Division and the guaranty associations work closely to protect the insurance consumers of Florida.

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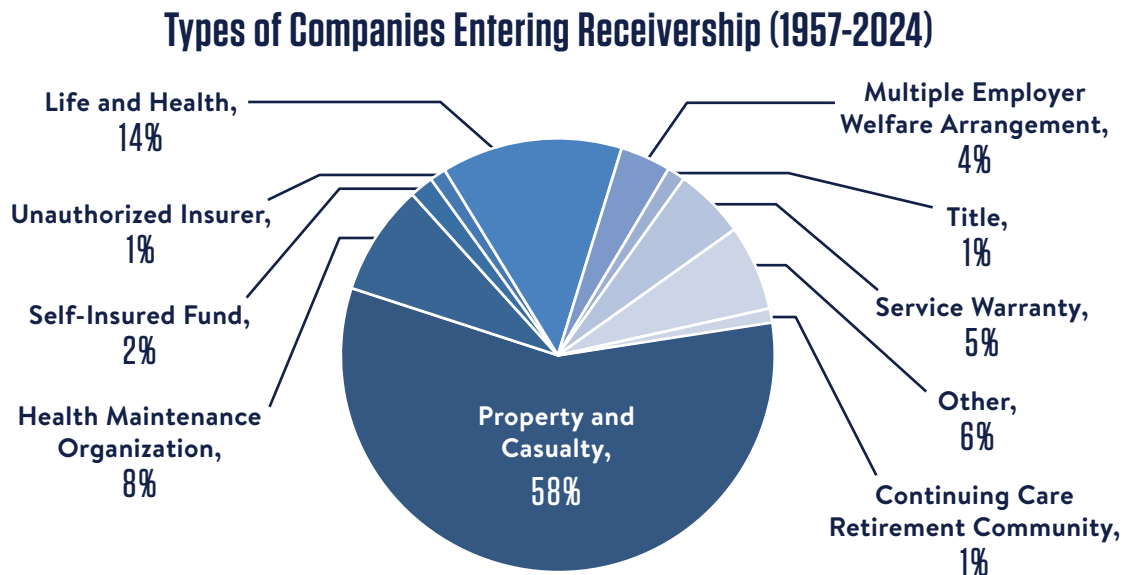
Division Director	Years of Service	Division Director	Years of Service
<b>Tom Waddell</b>	1967 - 1969	<b>Robert Johnson</b>	1991 - 1996
<b>Charles Friend</b>	1969 - 1971	<b>Belinda Miller</b>	1996 - 1999
<b>L.E. Caruthers</b>	1971 - 1980	<b>Eric J. Marshall</b>	1999 - 2001
<b>Helen Hobbs</b>	1980	<b>R. J. Castellanos</b>	2001 - 2008
<b>James Brown</b>	1981 - 1982	<b>Wayne Johnson</b>	2008 - 2011
<b>Gerald Wester</b>	1982 - 1983	<b>C. Sha`Ron James</b>	2011 - 2015
<b>Jerry D. Service</b>	1983 - 1988	<b>Toma Wilkerson</b>	2015 - 2022
<b>Bill O'Neill</b>	1989	<b>Lorrie Arterburn</b>	2022 - Present
<b>Doug Shropshire</b>	1989 - 1991		



## Division of Rehabilitation & Liquidation 2023-2024 Annual Report



**Figure 8** *Historical Data: Total Number of Companies in Receivership by Year, 1967-2024*



**Figure 9** *Historical Data: Types of Companies Entering Receivership, 1957-2024*

Appendix B

# Summary of Rehabilitation v. Liquidation

## REHABILITATION

Board of Directors are suspended temporarily. The Department assumes their authority but can redelegate certain authority at the Department's discretion.

The Department, appointed by the court, is in charge. The Department's Division of Rehabilitation and Liquidation administers the receiverships.

Financial activity is carried out through the company's office systems utilizing its procedures.

Company continues to be responsible for paying claims.

Payments are based on a court order which provides authority as to what the Department may pay.

Marshaling of assets by Department (finding and collecting property or debts due, selling them to convert to cash).

## LIQUIDATION

Company is dissolved by Court Order of Liquidation. The Department assumes authority over company affairs.

The Department, appointed by the court, is in charge. The Department's Division of Rehabilitation and Liquidation administers the receiverships.

Financial activity is ultimately carried out through the office of the Department's Division of Rehabilitation and Liquidation after the company's offices are closed.

A deadline for filing claims is established by court order. Guaranty associations, if applicable, pay covered policy claims. Claims not covered by a guaranty association are processed by the Department.

Payments are based on a statutory priority scheme. A claims distribution is determined by the amount of available assets, if any, of the receivership estate. Claims are paid by class in order of the priorities set out in section 631.271, Florida Statute. Beginning with Class 1, all approved claims in a class must be paid in full before any payment is made to the next class. If there are insufficient funds to pay a class in full, all approved claims in that class are paid in equal pro rata shares.

Marshaling of assets by Department (finding and collecting property or debts due, selling them to convert to cash).

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### REHABILITATION

Litigation against the company is stayed by statute and court order. Litigation against the insureds is not stayed by statute but may be stayed by court order. The company will continue to defend its insureds. There is no activity by a guaranty association during rehabilitation.

Proof of claims forms are not issued in a rehabilitation since claims normally continue to be paid.

Not applicable.

Not applicable.

Not applicable.

Not applicable.

The Department returns the company to a sound financial condition and ends the rehabilitation or, when it is not possible to return the company to the marketplace, the Department converts the receivership to a liquidation proceeding.

### LIQUIDATION

Litigation against the company is permanently stayed by statute and court order. Insureds are defended by the appropriate Guaranty Association.

Potential claimants are provided instruction on how they can file a claim in the liquidation proceeding. Upon return of required proof of claims forms and other information, claims adjusters for the Department evaluate the claims for priority and amount.

Evaluated claims are reported to the Second Judicial Circuit Court in Leon County, Florida, and the Department's recommendation of the priority and amount of the claim are approved subject to objection (the procedure whereby the claimant may disagree with the evaluation).

If objections are unresolved, the Department's attorneys will set the objection for a court hearing.

When all objections and appeals are concluded, the Department calculates the distribution that may be made to eligible claimants. The priority of claims is set out by statute. Upon obtaining court approval of the distribution, the Department sends payments to the claimants' last known addresses.

Undistributed funds are turned over to the Department's Division of Unclaimed Property.

The Department will evaluate all claims filed in the receivership proceeding, issue checks, prepare a final accounting, and obtain a court order discharging it from further responsibilities and closing the receivership/liquidation proceeding.

## Appendix C

# Florida Guaranty Associations

Guaranty associations are non-profit organizations created by statute that protect policyholders from severe losses and delays in claim payments due to insolvency of an insurance carrier. These entities provide a mechanism to resolve claims during such times. The state of Florida has the following associations:

### Florida Insurance Guaranty Association ("FIGA"):

FIGA was created to provide a mechanism for the payment of covered property and casualty claims under certain insurance policies because of the insolvency of an insurer. FIGA's membership consists of all Florida licensed direct writers of property or casualty insurance. Coverage limits for claims filed to FIGA are as follows: (1) Auto/Liability/Commercial Property Claims: \$300,000 (2) Homeowners Property Damage claims: \$500,000 (3) Condo Association claims: \$200,000 x the number of residential units. For more information on FIGA, visit <https://figafacts.com>.

### Florida Workers' Compensation Insurance Guaranty Association ("FWCIGA"):

FWCIGA was created by statute in 1997 from the merger of the Florida Self-Insured Fund Guaranty Association, Inc. ("FSIFGA") and the workers' compensation insurance account of FIGA. Coverage limits for workers' compensation claims filed to FWCIGA are as follows: (1) Employer Injury claims: no limit (2) Employer Liability claims: \$300,000. For more information on FWCIGA, visit <https://fwciga.org>.

### Florida Life and Health Insurance Guaranty Association ("FLAHIGA"):

FLAHIGA is a statutory entity created in 1979 when the Florida Legislature enacted the Florida Life and Health Insurance Guaranty Association Act (FLAHIGA Act). FLAHIGA is composed of all insurers licensed to sell direct life insurance, accident and health insurance, and certain annuities in the state of Florida. Coverage limits for claims filed to FLAHIGA are as follows: (1) Life Insurance Death Benefit: \$300,000 per insured life (2) Life Insurance Cash Surrender: \$100,000 per insured life (3) Health Insurance Claims: \$500,000 per insured life (4) Annuity Cash Surrender: \$250,000 for deferred annuity contracts per contract owner (5) Annuity in Benefit: \$300,000 per contract owner. For more information on FLAHIGA, visit [www.flahiga.org](http://www.flahiga.org).

### Florida Health Maintenance Organization Consumer Assistance Plan ("FHMOCAP"):

FHMOCAP was created by statute in 1988 to protect persons enrolled for coverage with HMOs, subject to certain limitations, against the failure of their HMO to perform its contractual obligations due to its insolvency. The FHMOCAP only provides protection for "commercial" HMO members – those who have group coverage, generally through their employer, or persons who purchase individual coverage directly through the HMO. The benefit the plan provides is continued coverage up to a maximum of \$300,000 per person or 6 months. For more information on FHMOCAP, visit <https://flhmocap.com>.

## Appendix D

# Glossary

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**Assets** – Property owned by an insurance company, including stocks, bonds, and real estate. Insurance accounting is concerned with solvency and the ability to pay claims. State insurance laws require a conservative valuation of assets, prohibiting insurance companies from listing assets on their balance sheets when the values are uncertain, such as furniture, fixtures, debit balances, and accounts receivables that are more than 90 days past due.

**Conservation** – The regulatory process by which an insurance company's affairs are administered to preserve the company's assets.

**DFS** – The abbreviation for the Florida Department of Financial Services.

**Domestic Insurance Company** – An insurer formed under Florida law.

**Early Access Distribution** – The process by which a guaranty association recovers from the Receiver a portion of the loss amount paid and/or administrative expenses incurred by the guaranty association in settling a claim prior to the final distribution of an estate's assets.

**Estate** – A term used interchangeably with receivership in this report.

**FHMOCAP** – The abbreviation for the Florida Health Maintenance Organization Consumer Assistance Plan. Refer to Appendix C for detailed information related to FHMOCAP.

**FIGA** – The abbreviation for the Florida Insurance Guaranty Association. Refer to Appendix C for detailed information related to FIGA.

**FLAHIGA** – The abbreviation for the Florida Life and Health Insurance Guaranty Association. Refer to Appendix C for detailed information related to FLAHIGA.

**FWCIGA** – The abbreviation for the Florida Workers' Compensation Insurance Guaranty Association. Refer to Appendix C for detailed information related to FWCIGA.

**Guaranty Association** – A mechanism by which solvent insurers ensure that some of the policyholder and third-party claims against insurance companies that fail are paid. Such funds are required in all 50 states, the District of Columbia, and Puerto Rico, but the type and amount of claim covered by the fund varies from state to state. Such funds are supported by assessments levied against insurance companies writing business in those states. The Florida Guaranty Associations include the Florida Insurance Guaranty Association, Florida Workers' Compensation Insurance Guaranty Association, Florida Life and Health Insurance Guaranty Association, and the Florida Health Maintenance Organization Consumer Assistance Plan.

**Indemnity** – As used in an insurance or reinsurance context, indemnity refers to payment of loss to a claimant and/or policyholder. Such indemnity payment, in turn, serves as a basis for a claim against a reinsurer.

**Insolvency** – A company's financial condition reflected by an excess of liabilities over the available assets required to meet those liabilities; i.e., a company's inability to pay its debts.

**Liquidation** – The statutory process by which the affairs of an insolvent company are finalized, and the company's remaining assets are marshaled and ultimately distributed to policyholders and other creditors.

**Proof of Claims Form** – The form required by a Receiver to support a claim against an estate.

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**Receiver** – An agent of the court that is appointed to be responsible for the conservation, rehabilitation and/or liquidation of an impaired or insolvent company. The Receiver also has the duty as a court-appointed trustee to represent the court and all parties having an interest in the estate.

**Receivership** – The legal status of an impaired or insolvent company by which a court appointed Receiver administers the affairs of such company.

**Rehabilitation** – A legal process by which a court-appointed individual or entity is assigned the responsibility to conserve the assets in an insolvent company and attempt to restore such company to a solvent condition. Rehabilitation can be used to remedy an insurer's impairment/insolvency and may include a court approved plan to reduce or resolve the insurer's liabilities and avoid liquidation.

**Reinsurance** – Insurance bought by insurers. Reinsurance effectively increases an insurer's capital and its capacity to sell more coverage because it reduces the potential risk of losses for business written by the insurer.

**Reinsurer** – The insurance entity that accepts all or part of the liabilities of the ceding company in return for a stated premium and reinsurance agreement. A reinsurer does not pay policyholder claims. Instead, it reimburses insurers for claims paid by the insurer.

**Risk** – A term that refers to (1) uncertainty arising from the possible occurrence of given events, and (2) the insured or property to which an insurance policy relates.

**Special Deputy Receiver** – An agent of the court that is appointed to be responsible for the conservation, rehabilitation and/or liquidation of an impaired or insolvent company. The Special Deputy Receiver also has the duty as a court-appointed trustee to represent the court and all parties having an interest in the estate.



# Division of Rehabilitation & Liquidation

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