IN THE CIRCUIT COURT OF THE SECOND JUDICIAL CIRCUIT, IN AND FOR LEON COUNTY, FLORIDA

In Re: The Receivership of Florida Specialty Insurance Company, a Florida corporation.

CASE NO.: 2019 CA 002328

THE FLORIDA DEPARTMENT OF FINANCIAL SERVICES, DIVISION OF REHABILITATION AND LIQUIDATION'S MOTION FOR ENTRY OF FINDING OF INSOLVENCY

The Florida Department of Financial Services, Division of Rehabilitation and Liquidation, [hereinafter "The Department"] respectfully moves this Court for an entry of a finding of insolvency pursuant to Chapter 631, Part I, Florida Statutes, and in support thereof, would show the Court as follows:

Procedural History

- 1.) On September 30, 2019, the Department filed its *Petition for Consent Order*Appointing the Department as Receiver of Florida Specialty Insurance Company for Purposes of Liquidation, Injunction, and Notice of Automatic Stay based on evidence submitted by the Office of Insurance Regulation [hereinafter "OIR"] to the Department included in a referral made by the Florida Insurance Commissioner to the Chief Financial Officer.
- 2.) On October 2, 2019, the Court entered a Consent Order Appointing the Department of Financial Services as Receiver of Florida Specialty Insurance Company, for Purposes of Liquidation, Injunction, and Notice of Automatic Stay [hereinafter "the First Liquidation Order".] The First Liquidation Order contained a finding of insolvency of Florida Specialty Insurance Company [hereinafter "FSIC"].

- 3.) On October 25, 2019, after Florida Specialty Holdings Company, an affiliate of FSIC, filed a Motion for Reconsideration on October 8, 2019 which was heard by the Court on October 23, 2019, the Court entered an *Amended Order Appointing the Department of Financial Services as Receiver of Florida Specialty Insurance Company, for Purposes of Liquidation, Injunction, and Notice of Automatic Stay* [hereinafter "the Second Liquidation Order".] The Second Liquidation Order contained no finding of insolvency of FSIC.
- 4.) On October 29, 2019, the Florida Insurance Guaranty Association [hereinafter "FIGA"] filed a Motion for Intervention and an Emergency Petition for Declaratory Statement regarding its statutory duties considering the Second Liquidation Order and Fla. Stat. 631.55 and 631.57.
- 5.) On November 1, 2019, the Court entered an order permitting FIGA to make claim payments to policyholders, as well as pay claims for unearned premium due to FSIC's liquidation and the cancellation of the policies until such time as a determination was made as to FSIC's insolvency.

Background

- 6.) The Department as Receiver of FSIC was on-site at FSIC's location in Sarasota, Florida from October 3, 2019 to November 14, 2019. (See **Exhibit A**, attached hereto and incorporated by reference herein, Affidavit of Salma Zacur, Deputy Receiver).
- 7.) While on site FSIC used the employees of Florida Specialty Managing General Agency LLC [hereinafter "FSMGA"] to perform the necessary duties of FSIC, including but not limited to the accounting duties.
- 8.) The Department entered into a Memorandum of Understanding with FSMGA to pay their employees, including Laura Lopez, the Chief of Accounting of FSMGA, who had been

responsible for updating the financial records of FSIC prior to entry of the Liquidation order. (See **Exhibit B**, attached hereto and incorporated by reference herein, Memorandum of Understanding dated October 8, 2019).

- 9.) Pursuant to the First Liquidation Order and the Second Liquidation Order, the Department as Receiver of FSIC was given access to FSIC's accounts and books. Specifically, both the Department's accounting staff and the Department's accounting vendor, INS Consultants, have access to FSIC's accounts and books. During this process, both the Department and INS Consultants learned that accounting entries were not processed or entered in the accounting system for the months of July, August, and September 2019.
- 10.) On November 6, 2019 Laura Lopez, Chief of Accounting for FSMGA, completed the General Ledger entries of FSIC through September 30, 2019.
- 11.) A trial balance statement of FSIC as of September 30, 2019 was, therefore, completed by Ms. Lopez. (See **Exhibit C**, attached hereto and incorporated by reference herein.)
- 12.) The trial balance was reviewed and analyzed by the Department's accounting expert and concludes that FSIC was insolvent as of September 30, 2019 according to Fla. Stat. 631.011(13) and (14). (See **Exhibit D**, attached hereto and incorporated by reference herein, Affidavit of Michael Johnson, INS Consultants and Summary Balance Sheet as of September 30, 2019.)

Pertinent Statutes

- 13.) The Department looks to Fla. Stat. 631.011(12)-(14) to determine if an insurance company referred to it by OIR is insolvent.
 - 14.) Fla. Stat. 631.011(14) defines insolvency as:
 - ...[a]ll assets of the insurer, if made immediately available, would not be sufficient to discharge all of its liabilities or that the insurer is

unable to pay its debts as they become due in the usual course of business. When the context of any provision of this code so indicates, insolvency also includes and is defined as "impairment of surplus" as defined in subsection (13), and "impairment of capital", as defined in subsection (12). [emphasis added]

- 15.) Fla. Stat. 631.011(13) defines "impairment of surplus" as:
 - ...the surplus of a stock insurer, the additional surplus of a mutual or reciprocal insurer, or the additional net trust fund of a business trust insurer *does not comply with the requirements of s. 624.408*. [emphasis added]
- 16.) Fla. Stat. 624.408(1)(g) requires a licensed residential property insurer such as FSIC to have \$10 million in surplus to maintain a Florida certificate of authority to transact insurance business in Florida.
- 17.) Fla. Stat. 631.061(1) establishes that a ground for liquidation of an insurance company pursuant to Chapter 631, Part I, Florida Statutes includes any ground mentioned in Fla. Stat. 631.051, "or if such insurer: (1) is or is about to become insolvent".
- 18.) Fla. Stat. 631.051(1) lists as a ground for appointment of the Department as Receiver "that the insurer: (1) is impaired or insolvent".

Analysis

- 19.) The Department as Receiver of FSIC has determined that as of September 30, 2019, FSIC was insolvent as defined by Fla. Stat. 631.011(13) and (14) because its surplus had fallen below the required statutory minimum as defined in Fla. Stat. 524.408(1)(g). Specifically, as of September 30, 2019 according to FSIC's own accounting records as updated by FSMGA's employee, Laura Lopez, the surplus of FSIC was \$ 715,986.38. [See Exhibits C and D]
- 20.) As a result, FSIC was, in fact, insolvent as defined by Fla. Stat. 631.011(13) and (14) on September 30, 2019 when the Department filed its Consent Petition.

21.) Therefore, the Department respectfully moves this court to enter a finding of insolvency of Florida Specialty Insurance Company as of September 30, 2019 pursuant to Chapter 631, Part I, Florida Statutes.

DATED this 6th day of December 2019.

Respectfully submitted,

/signed/

Miriam O. Victorian Chief Attorney

Florida Bar No.: 03553471
Florida Department of Financial Services
Division of Rehabilitation and Liquidation
2020 Capital Circle, S.E., Suite 310
Tallahassee, FL 32301
Telephone: (850) 850-413-4408
Miriam.victorian@myfloridacfo.com

Yamile Benitez-Torviso Senior Attorney

Florida Bar No. 151726 Florida Department of Financial Services, Division of Rehabilitation and Liquidation 8240 NW 52 Terr., Suite 102 Doral, FL 33166 Telephone: (786)336-1382

Yamile.Benitez-Torviso@myfloridacfo.com

CERTIFICATE OF CONFERENCE

The undersigned hereby certifies that Department counsel conferred with opposing counsel on the 5th day of December 2019, and they are opposed/not opposed to this Motion.

/signed/
Miriam O. Victorian

CERTIFICATE OF SERVICE

The undersigned hereby certifies that she serve	d all parties who have entered an appearance on
the ECF system with a copy of this Response.	

/signed/

IN THE CIRCUIT COURT OF THE SECOND JUDICIAL CIRCUIT, IN AND FOR LEON COUNTY, FLORIDA

In Re: The Receivership of Florida Specialty Insurance Company, a Florida corporation.

CASE NO.: 2019 CA 002328

SWORN AFFIDAVIT OF SALMA ZACUR, DEPUTY RECEIVER FOR THE ESTATE OFFLORIDA SPECIALTY INSURANCE COMPANY

County of Miami

State of Florida

Personally, appeared before me of this Aday of December 2019, Salma Zacur, an employee of the Florida Department of Financial Services, Division of Rehabilitation and Liquidation, who after being duly sworn, testified to the following:

- 1. I am Salma Zacur. I am over the age of 21 years and competent to make this sworn statement. I have never been convicted of a felony or crime of moral turpitude. I have been an employee of the Florida Department of Financial Services, Division of Rehabilitation and Liquidation [hereinafter "the Department"] for 28 years. I have first-hand knowledge of the facts I relate below.
- 2. I am the Deputy Receiver for the Receivership Estate of Florida Specialty Insurance Company [hereinafter "FSIC"]. I was on site at FSIC's location in Sarasota, Florida after the initial Liquidation Order was entered, from October 3, 2019 to November 14, 2019 in my capacity as Deputy Receiver. As Deputy Receiver I was responsible for ensuring compliance with court orders and overseeing the transition of FSIC from its former officers/directors/employees to the Department. Part of my duties included ensuring FSIC's accounting records and books were updated.
- 3. When we arrived on site, FSIC only had one employee on its payroll. To facilitate the transition of the company to the Department, I signed, on behalf of the Department, the attached Memorandum of Understanding between the Department and Florida Specialty Managing General Agency LLC [hereinafter "FSMGA"], [the "MOU"] whose employees had been performing work for FSIC. [See Exhibit B to the Motion]
- 4. As part of the MOU, Laura Lopez, the Chief of Accounting for FSMGA, who all along was responsible for updating the financial records of FSIC prior to the Liquidation Order, was directed to ensure all the financial information and numbers were updated for FSIC for the months of July, August and September, 2019. The Department paid Ms. Lopez to accomplish

this work on behalf of FSIC. On November 7, 2019, Ms. Lopez finished updating FSIC's accounting records and books with the information she would have normally entered, into the accounting system, had FSIC been an on-going insurance company. The attached trial balance is the result of Ms. Lopez's work. [See Exhibit C attached to the Motion]

5. Exhibit C indicates that the surplus of FSIC as of September 30, 2019 was \$715,986.38. Florida law requires that insurance companies selling the types of policies offered by FSIC have a minimum surplus of \$10 million. Therefore, the updated accounting records of FSIC indicate that the company was insolvent on September 30, 2019.

Further the affiant sayeth not.

Co Ex Bo

Irma Melendez Commission # GG157448 Expires: November 2, 2021 Bonded thru Aaron Notary

Salma Zacur

Subscribed and sworn to before me on this 5 day of December 2019.

Notary Public Delender

MEMORANDUM OF UNDERSTANDING

THIS Memorandum of Understanding ("MOU") is entered by and between Florida Specialty Managing General Agency, LLC ("FSMGA") and the Florida Department of Financial Services, Division of Rehabilitation and Liquidation, as Receiver for Florida Specialty Insurance Company ("Department").

RECITALS

WHEREAS, Florida Specialty Insurance Company ("FSIC") is a corporation authorized pursuant to the Florida Insurance Code to transact insurance business in the state of Florida as a domiciled insurance company as of October 20, 1997, whose principal place of business is located at 1 South School Ave, Suite 900, Sarasota, Florida 34237; and

WHEREAS, on October 2, 2019, the Circuit Court of the Second Judicial Circuit, in and for Leon County, Florida ("Receivership Court") entered a Consent Order Appointing the Florida Department of Financial Services as Receiver of Florida Specialty Insurance Company for Purposes of Liquidation, Injunction, and Notice of Automatic Stay ("Liquidation Order"); and

WHEREAS, the Department only has one employee (Susan Patschak) on its payroll; and WHEREAS, all the additional employees are on the FSMGA payroll; and

WHEREAS, the Department requires the assistance of FSMGA employees in order to comply with and implement the Liquidation Order; and

WHEREAS, the Department is willing to reimburse FSMGA for the services of certain employees.

Page 1 of 3

NOW, THEREFORE, in consideration of the mutual covenants, promises, and undertaking contained herein, the Parties hereby agree and do hereby understand as follows:

- 1. The Department will notify FSMGA in writing via email every Friday afternoon regarding which employees are needed for the following week.
- 2. The Department will promptly reimburse FSMGA based upon the hours worked for the identified employees' base salary, employment taxes and the employer paid portion of medical, dental and life benefits. Except as specified in paragraph 3, the Department will not reimburse FSMGA employees for paid time off.
- 3. FSMGA employees will be allowed up to four hours per week to attend job interviews and will be required to complete a Time Off Request Form. FSMGA employees should request approval for the leave request from their FSMGA supervisor and notify the Department supervisor.
- 4. No overtime shall be reimbursed unless prior written approval is obtained from the Department.
- 5. Nothing in this MOU should be construed to create an employer/employee relationship between FSMGA and the Department.
- 6. This MOU may be executed in several counterparts, each of which shall be deemed an original, but all of which together shall constitute one and the same instrument.

[Blank on Purpose]

FLORIDA DEPARTMENT OF FINANCIAL SERVICES AS RECEIVER FOR FLORIDA SPECIALTY INSURANCE COMPANY

By:	Salma Zawr
	Salma Zacur
Title:	Deputy Receiver
Date:	10-8-2019
FLOR	RIDA SPECIALTY GENERAL MANAGING AGENCY
	1 20, 1
Ву:	Susan Jatschal SUSAN J PATSCHAK
Title:	CEO
Date:	10/8/2019

FSIC Change in Surplus - 2019

Surplus as of 12/31/2019	16,609,698.00
net income (loss)	(14,489,473.32) see statement of income p. 4
change in unrealized	62,631.45 see exhibit of capital gains p. 12
change in DTA	
change in nonadmits	(1,466,869.75) see exhibit of nonadmitted assets p. 13
Surplus Paid In	ALL DE PARIOS DE ME
Surplus as of 9/30/2019	715,986.38

		12/31/2018	9/30/2019	Change
3001-010	Capital Stock	(2,000,000.00)	(2,000,000.00)	-
3005-010	Paid in Capital	(11,585,028.00)	(11,585,028.00)	S120 7 114 J
3050-010	Surplus	(14,269,631.24)	(14,269,631.24)	-
3099-000	Current Year Earnings	11,358,969.87	11,358,969.87	-
3101-010	Dividends Paid			-
3102-010	Net Unrealized Capital Gain	51,621.12	(11,010.33)	62,631.45
3102-011	Deferred Tax on CG	3,935.00	3,935.00	-
3102-021	Change in DTA	(220,080.00)	(220,080.00)	-
3102-030	Change in Non-Admit	80,515.77	1,547,385.52	(1,466,869.75)
3102-040	Change in Reins	(30,000.00)	(30,000.00)	-
	Income Statement		14,489,473.32	(14,489,473.32)
		(16,609,697.48)	(715,985.86)	
			-	
	Gross DTA	1,470,000.00	1,470,000.00	-
	Non-admitted (all)	120,538.56	1,587,408.31	1,466,869.75

	1045-010 1090-010 1090-030 1095-019	1080-020 1080-030 1080-040 1080-050	1073-010 1074-010 1074-015	1070-010 1071-010	1067-011 2022-011		1060-010 1060-015	1055-010 1055-020 1055-025 1055-025 1055-030	1050-030 1050-080 1050-095	1050-011 1050-012 1050-013 1050-015	1030-070 1030-075 1030-075 1030-080 1030-081 1030-083 1030-085		1020-013 1022-010 1030-020 1030-030	1002-020 1002-040 1002-070 1002-080 1004-010 1004-070			COLUMN
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1		(521,200.03)	(312.828.55) (211.795.43) JLT revenue share (4.815.17) (529.037.15)	7,837.12 5W 7,837,12		(54,860.33)	x 44,211,78 44,211,78	(7,077,56) 1,085,002 (19,595,73) 32,790,37 (93,072,11)

Federal Tax Incurred STIMATED FEDERAL INCOME TAX Net Balance
Total Federal Income Taxes

78

14,489,473.32

14,489,473.32

IN THE CIRCUIT COURT OF THE SECOND JUDICIAL CIRCUIT, IN AND FOR LEON COUNTY, FLORIDA

In Re: The Receivership of Florida Specialty Insurance Company, a Florida corporation.	CASE NO.: 2019 CA 002328

SWORN AFFIDAVIT OF MICHAEL J. JOHNSON

County of New Castle State of Pennsylvania

Personally, appeared before me of this 5th day of December 2019, Michael J. Johnson, an employee of INS Consultants, who after being duly sworn, testified to the following:

- 1. I am Michael J. Johnson. I am over the age of 21 years and competent to make this sworn statement. I have never been convicted of a felony or crime of moral turpitude. I have first-hand knowledge of the facts I relate below.
- 2. I have been employed by INS Consultants for 16 years. I currently hold the position of Director, Rehabilitation and Liquidation Service for INS Consultants. I have a B.S. degree in Accounting from St. Joseph's University. I currently serve as the Deputy Receiver and Senior Administrative Officer of several property and casualty insolvencies administered by the Delaware Insurance Commissioner under the supervision of the Delaware Court of Chancery. I have previously served in similar roles for the Insurance Commissioners of North Carolina, Pennsylvania, and Vermont. Prior to working for INS Consultants, I worked in the insurance industry, specifically in the financial reporting aspects of various insurance companies. I also performed financial and liquidation audits for state regulators.
- 3. INS Consultants has been hired by the Florida Department of Financial Services, Division of Rehabilitation and Liquidation [hereinafter "The Department"] to provide forensic accounting services in relation to the Estate of Florida Specialty Insurance Company [hereinafter "FSIC"].
- 4. On October 14, 2019, INS Consultants sent Brian Dunn, Senior Manager to the FSIC office in Sarasota, Florida. Mr. Dunn reports to me. Mr. Dunn was tasked to start the process of preparing a forensic analysis for the Department of the general ledger and associated accounting records of FSIC, however, Mr. Dunn learned that accounting entries were not processed or entered in the accounting system for the months of July, August and September 2019.

- 5. On November 7, 2019 Laura Lopez, an employee of Florida Specialty Managing General Agency, LLC, an affiliated company for FSIC, provided to the Department the financial workpapers for FSIC as of September 30, 2019. Using the reports provided by Ms. Lopez as a basis, Mr. Dunn compiled a balance sheet as of September 30, 2019. The balance sheet is attached as Exhibit 1 attached hereto and incorporated by reference herein. I have reviewed the attached exhibit. Exhibit 1 indicates that the surplus of FSIC as of September 30, 2019 was \$715,986.38.
- 6. Florida law requires insurance companies such as FSIC have a minimum surplus of \$10 million. Fla. Stat. 624.408(1)(g). Otherwise, they are deemed to be insolvent. Fla. Stat. 631.011(13) and (14).
- 7. The balance sheet prepared by Florida Specialty Managing General Agency, LLC, an affiliate of FSIC, and provided to the Department clearly shows FSIC to be insolvent as of September 30, 2019.

Further the affiant sayeth not.

Michael J. Johnson

Sworn to and subscribed before me on this _____ day of December 2019.

Exhibit 1

Florida Specialty Insurance Company Balance Sheet As of September 30, 2019

Bonds Cash and Short-term Investment Income Due and Accrued Premiums Receivable Ceded Reinsurance Recoverable on Paid Losses Recoverable from Affiliate (FSMGA)	3,657,690 10,269,695 26,003 4,948,277 17,090,735 538,065
Total Assets	<u>36,530,465</u>
Net Loss Reserves Net Loss Adjustment Expense Reserves Net Unearned Premium Reserves Ceded Reinsurance Premiums Payable Assumed Reinsurance Payable on Paid Losses Taxes, Licenses & Fees Payable Advanced Premiums Funds Held Other Payables	5,083,393 1,028,293 18,774,170 5,702,694 380,026 391,042 2,043,694 16,788 2,394,379
Total Liabilities	35,814,479
Surplus	715,986
Total Liabilities and Surplus	<u>36,530,465</u>